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#### Notice of a Meeting

# Growth & Infrastructure Scrutiny Committee Wednesday, 28 October 2009 at 10.00 am County Hall

#### Membership

Chairman - Councillor Patrick Greene Deputy Chairman - Councillor David Nimmo-Smith

Councillors: Lorraine Lindsay-

Gale

Anne Purse Keith Strangwood John Tanner David Turner Nicholas P. Turner

Michael Gibbard Charles Mathew

Notes:

Date of next meeting: 9 December 2009

#### What does this Committee review or scrutinise?

- Transport; highways; traffic and parking; road safety (those areas not covered by the Safer & Stronger Communities Scrutiny Committee); public passenger transport
- Regional planning and local development framework; economic development; waste management; environmental management; archaeology; access to the countryside; tourism
- The planning, highways, rights of way and commons/village greens functions of the Planning & Regulation Committee

#### How can I have my say?

We welcome the views of the community on any issues in relation to the responsibilities of this Committee. Members of the public may ask to speak on any item on the agenda or may suggest matters which they would like the Committee to look at. Requests to speak must be submitted to the Committee Officer below no later than 9 am on the working day before the date of the meeting.

#### For more information about this Committee please contact:

Chairman - Councillor Patrick Greene

E.Mail: patrick.greene@oxfordshire.gov.uk

Committee Officer - Sue Whitehead, Tel: (01865) 810262

sue.whitehead@oxfordshire.gov.uk

Tony Cloke

Assistant Head of Legal & Democratic Services

October 2009

#### **About the County Council**

The Oxfordshire County Council is made up of 74 councillors who are democratically elected every four years. The Council provides a range of services to Oxfordshire's 630.000 residents. These include:

schools social & health care libraries and museums

the fire service roads trading standards land use transport planning waste management

Each year the Council manages £0.9 billion of public money in providing these services. Most decisions are taken by a Cabinet of 9 Councillors, which makes decisions about service priorities and spending. Some decisions will now be delegated to individual members of the Cabinet.

#### **About Scrutiny**

#### Scrutiny is about:

- Providing a challenge to the Cabinet
- Examining how well the Cabinet and the Authority are performing
- Influencing the Cabinet on decisions that affect local people
- Helping the Cabinet to develop Council policies
- Representing the community in Council decision making
- Promoting joined up working across the authority's work and with partners

#### Scrutiny is NOT about:

- Making day to day service decisions
- Investigating individual complaints.

#### What does this Committee do?

The Committee meets up to 6 times a year or more. It develops a work programme, which lists the issues it plans to investigate. These investigations can include whole committee investigations undertaken during the meeting, or reviews by a panel of members doing research and talking to lots of people outside of the meeting. Once an investigation is completed the Committee provides its advice to the Cabinet, the full Council or other scrutiny committees. Meetings are open to the public and all reports are available to the public unless exempt or confidential, when the items would be considered in closed session

If you have any special requirements (such as a large print version of these papers or special access facilities) please contact the officer named on the front page, giving as much notice as possible before the meeting

A hearing loop is available at County Hall.



#### **AGENDA**

- 1. Apologies for Absence and Temporary Appointments
- 2. Declarations of Interest see guidance note on the back page
- **3. Minutes** (Pages 1 10)

To approve the minutes of the meeting held on 16 September 2009 (**GI3**) and to note for information any matters arising on them.

4. Speaking to or petitioning the Committee

#### **REVIEW WORK**

To take evidence, receive progress updates and consider tracking reports.

5. Question and Answer - Park & Ride

10.00 am

A question & answer session has been arranged in relation to park & ride.

6. Question and Answer- the Council's policy on archaeological remains in respect of planning applications

11.10 am

A question & answer session has been arranged in relation to the Council's policy on archaeological remains in respect of planning applications

Rob Dance, Planning Implementation Group Manager and Paul Smith, County Archaeological Officer will attend to make a presentation.

7. Capital Infrastructure Process - Quarterly Update (Pages 11 - 30)

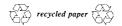
12.10 pm

To receive the first of the quarterly update reports (GI7)

**LUNCH 12.30 pm** 

8. Local Transport Plan 3 Scrutiny Working Group

12.45 pm



Councillor David Nimmo-Smith will provide a brief update.

#### 9. Minerals and Waste Development Framework Progress Update (Pages 31 - 36)

1.00 pm

To consider progress on the Minerals and Waste Development Framework.

Peter Day, Minerals & Waste Policy Team Leader will attend to respond to questions on the report submitted (**G19**)

#### **BUSINESS PLANNING**

#### To consider future work items for the Committee

**10. Work Programme** (Pages 37 - 38)

1.15 pm

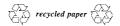
To consider an update on the work programme (GI10).

11. Forward Plan

1.25 pm

The Committee is asked to suggest items from the current Forward Plan on which it may wish to have an opportunity to offer advice to the Cabinet before any decision is taken, together with details of what it thinks could be achieved by looking at any items.

Close of Meeting: 1.30 pm



#### **Declarations of Interest**

This note briefly summarises the position on interests which you must declare at the meeting. Please refer to the Members' Code of Conduct in Section DD of the Constitution for a fuller description.

#### The duty to declare ...

You must always declare any "personal interest" in a matter under consideration, ie where the matter affects (either positively or negatively):

- (i) any of the financial and other interests which you are required to notify for inclusion in the statutory Register of Members' Interests; or
- (ii) your own well-being or financial position or that of any member of your family or any person with whom you have a close association more than it would affect other people in the County.

#### Whose interests are included ...

"Member of your family" in (ii) above includes spouses and partners and other relatives' spouses and partners, and extends to the employment and investment interests of relatives and friends and their involvement in other bodies of various descriptions. For a full list of what "relative" covers, please see the Code of Conduct.

#### When and what to declare ...

The best time to make any declaration is under the agenda item "Declarations of Interest". Under the Code you must declare not later than at the start of the item concerned or (if different) as soon as the interest "becomes apparent".

In making a declaration you must state the nature of the interest.

#### Taking part if you have an interest ...

Having made a declaration you may still take part in the debate and vote on the matter unless your personal interest is also a "prejudicial" interest.

#### "Prejudicial" interests ...

A prejudicial interest is one which a member of the public knowing the relevant facts would think so significant as to be likely to affect your judgment of the public interest.

#### What to do if your interest is prejudicial ...

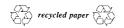
If you have a prejudicial interest in any matter under consideration, you may remain in the room but only for the purpose of making representations, answering questions or giving evidence relating to the matter under consideration, provided that the public are also allowed to attend the meeting for the same purpose, whether under a statutory right or otherwise.

#### Exceptions ...

There are a few circumstances where you may regard yourself as not having a prejudicial interest or may participate even though you may have one. These, together with other rules about participation in the case of a prejudicial interest, are set out in paragraphs 10 – 12 of the Code.

#### Seeking Advice ...

It is your responsibility to decide whether any of these provisions apply to you in particular circumstances, but you may wish to seek the advice of the Monitoring Officer before the meeting.





#### **ITEM GI3**

#### **GROWTH & INFRASTRUCTURE SCRUTINY COMMITTEE**

**MINUTES** of the meeting held on 18 February 2009 commencing at 10.00 am and finishing at 2.44 pm.

Present:

**Voting Members:** Councillor Patrick Green - in the chair

Councillor Lorraine Lindsay-Gale Councillor Charles Mathew Councillor Anne Purse Councillor John Tanner

Other Members in Attendance:

Councillor Ian Hudspeth (for Agenda Item 4) Councillor Stewart Lilly (for Agenda Item 4 and 5)

Councillor Mrs Catherine Fulljames (for Agenda Item 4)

Officers:

Whole of meeting: Alexandra Bailey, Sue Whitehead (Corporate Core), Director

of Environmwent & Economy,

Part of meeting:

Agenda Item Officer Attending

5. Call in of Decision N. Hyde, A. Pau; F. Upton; (Environment & Economy)

by the Cabinet –
Oxfordshire Residual
Waste Treatment
Procurement –
Selection of a
Preferred Bidder

5. Access Science John Disley (Environment & Economy)

Vale UK

The Scrutiny Committee considered the matters, reports and recommendations contained or referred to in the agenda for the meeting and agreed as set out below. Copies of the agenda and reports are attached to the signed Minutes.

#### 4/09 APOLOGIES FOR ABSENCE AND TEMPORARY APPOINTMENTS

Apologies for absence and temporary appointments were received as follows:

Apology from	Temporary Appointment
Councillor Strangwood	Councillor Stratford
Councillor Nicholas P. Turner	Councillor Tilley
Councillor Gibbard	Councillor Fitzgerald-O'Connor
Councillor D Turner	Councillor Goddard

#### 5/09 DECLARATIONS OF INTEREST

Councillors Nimmo-Smith, Lindsay-Gale and Anda Fitzgerald-O'Connor declared a personal interest during discussion of agenda item 4 on the 'Call in of 'Decision by the Cabinet – Oxfordshire Residual Waste Treatment Procurement – Selection of a Preferred Bidder' by reason of their membership of the Planning & Regulation Committee.

Councillors Greene and Mathew declared a personal interest during discussion of agenda item 4 on the 'Call in of 'Decision by the Cabinet – Oxfordshire Residual Waste Treatment Procurement – Selection of a Preferred Bidder' by reason of their substitute membership of the Planning & Regulation Committee.

Councillor Tanner declared a personal interest during discussion of agenda item 4 on the 'Call in of 'Decision by the Cabinet – Oxfordshire Residual Waste Treatment Procurement – Selection of a Preferred Bidder' as Chairman of the Oxfordshire Waste Partnership.

#### 6/09 MINUTES

The minutes of the meeting of the Growth & Infrastructure Scrutiny Committee (CG3) held on 22 July 2009 were approved and signed subject to the following:

Date to be corrected to read 22 July 2009.

Name of Chairman to be corrected to read Councillor Patrick Greene and Councillor David Nimmo-Smith and the Director of Environment & Economy to be added to the list of those present.

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#### 7/09 PETITIONS AND PUBLIC ADDRESS

The following requests to address the Committee had been agreed.

4. Call in of Decision by the Cabinet – Oxfordshire Residual Waste Treatment Procurement – Selection of a Preferred Bidder	Mr B. Steventon, Ardley with Fewcott Parish Council
	Mr C Owen, Sutton Courtenay Against the Incinerator
	Mr P. Gibbs
	Mr M. Gammond, Chair of Bucknell Parish Council
	Ms H. Marshall Watt
	Mr J. Kightly

## 8/09 CALL IN OF DECISION BY THE CABINET – OXFORDSHIRE RESIDUAL WASTE TREATMENT PROCUREMENT – SELECTION OF A PREFERRED BIDDER

(Agenda Item 5)

The Chairman invited Councillor Hudspeth to the table as Cabinet Member for Growth & Infrastructure.

The Chairman stressed that the Scrutiny Committee could only consider those grounds set out in the call documents to see if there was justification to ask Cabinet to review. He set out the process to be followed

Mr Steventon referred to item 1 in the grounds for call in supporting the view that the meeting had been poorly publicised and querying if the Cabinet meeting had been legally convened. He also supported a review on financial grounds.

Mr Owen supported the call in as he felt that the procurement decision was premature in being made prior to the determination of the planning applications and the environment agency permits.

Mr Gibbs asked the Committee to examine the mistakes that he felt Cabinet had made and to suggest an independent review. He referred in particular to decisions to make the process technology neutral that worked against the environmental targets set by the County Council; problems with public engagement and the existence of alternative technology.

Mr Gammond drew attention to a joint letter of objection, signed by 19 parish councils questioning the process. He felt that the Cabinet decision had raised more questions and that the mechanism for determination was totally flawed. He gueried the decision being taken before the planning applications were

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considered and raised concerns over what he saw as the preferred bidders' lack of experience

Ms Watt expressed the view that the notification of the Cabinet meeting was inappropriate given the importance of the decision to be taken. She expressed concern that one of the preferred bidder was not roofing over the bottom ash storage as was proposed in the other bid. She queried whether the bid represented true value for money and queried whether any of the financial information would be made available.

Mr Kightly expressed concern over the environmental impact. He was also concerned at the apparent lack of a break clause. He felt that the decision would work against recycling and innovation and that alternative solutions using newer technologies should be sought.

Councillor Mrs Catherine Fulljames, speaking as a local member noted the preferred bidder site was adjacent to one of the proposed eco-town sites. She complained that despite making a formal approach as a local member she had not been allowed to see the papers containing exempt information. She stated that the public did not see that it was the correct course of action to decide the procurement before the planning decisions had been taken. She noted the length of the contract and felt that this had been a big decision to take without knowing who the bidders were. She asked why a site closer to Oxford could not be found.

Councillor Stewart Lilly, speaking as a local member noted that a time of financial cuts the contract proposed was a very expensive contract over 25 years. He queried whether there was certainty that this was the correct way forward. He referred to sites that he was aware of that were experiencing problems in terms of their environmental impact and reliability. He also referred to decisions of other authorities moving away from the idea of an incinerator. He referred to the ongoing increase in recycling and enquired in to the viability and capability of the Council of supplying sufficient materials. He also expressed concern that he had not seen the Annexes containing exempt information.

Responding to the point on exempt papers the Director of Environment & Economy stated that Councillor Mrs Catherine Fulljames had made a formal request and had now received an acknowledgement of her need to see the restricted papers. A set had been sent to her. He added that the question of restricted papers was set out in the constitution but was not clear cut. Members needed to demonstrate a need to know. The papers related to commercial details of negotiation and there were issues of commercial confidentiality. Nick Graham confirmed that the Director was correct and that the constitution reflected legal principles and set out the process including a right to appeal a decision not to make papers available.

Councillor Tanner stated that he did not find this satisfactory and requested that he receive a copy of the papers.

#### Call In A

Point 1 – Councillor Purse spoke in support of point 1 stating that the meeting was poorly advertised and not visible in the meetings calendar on the web site on 4 September. It was also the only instance she was aware of Cabinet meeting on a Monday. She felt that the meeting took most people by surprise.

In response the Head of Communications, Marketing & Public Affairs detailed the efforts made to publicise the meeting including giving a detailed briefing to the media on 28 August. The item was carried on local radio and television and local newspapers carried pieces on the decision to be taken. The Director of Environment & Economy added that the meeting itself had been properly notified and the steps outlined had been to ensure that external publicity had been maximised. The web site was one medium of publicity and there had been a problem that had since been rectified.

Responding to further concerns that the lack of web site information was not in the spirit of the law relating to publicising meetings the Director of Environment & Economy refuted such claims. The web site was a passive medium and they had taken the view that there needed to be complex and comprehensive active publicity involving a multi media approach.

Point 2 – Councillor Goddard stated that although aware of the legal arguments that procurement and planning were separate decisions everyone was liable to influence despite our determination to be impartial. That being the case he felt that it was better to take the planning decision before the procurement decision.

It was noted that call In B made a similar point and Councillor Tanner also spoke in support. He noted that if the planning application failed then the whole process could fall apart.

During discussion the view was expressed that in respect of the process it would be the same which ever decision came first and that the Planning & Regulation Committee had a difficult decision either way round.

The point was made that planning was a quasi judicial function within a planning framework. The decision there was made on planning merits. The procurement decision was not and it was queried why it could not then be constrained by following the planning application.

With reference to slides the Committee was advised that in putting the procurement decision first the Council had followed standard government guidance. It was noted that planning applications could be put forward independently of any procurement process.

Point 3 – Councillor Goddard expressed the view that environmental grounds had been given insufficient weight in the procurement process in disregard of European standards and the Council's own framework. Although the aim had

been a technology neutral process he felt that this was not the outcome. Only one process was considered and other technologies had been ignored. Incineration could be the wrong route as other ways had not been considered. He felt that if the argument in response was that it was too late to turn back he was not convinced.

The Director for Environment & Economy replied that the decision was the end point of a nearly three year process. There were points along the way where other processes were considered. The Committee was further advised that following detailed assessment both bids had passed the technology and environmental thresholds and they noted the tender evaluation criteria and weightings.

Point 4 – Councillor Purse queried whether the Council could be confident in 25 years time that this was the technology we would want to be using. There were new technologies and they only required time to become established.

In response the Committee was advised that there was no specific break clause but there was a right to voluntarily terminate and to terminate for breach of contract. The reasons for the length of the contract were explained. The right to voluntarily terminate would be expensive without due cause.

During discussion Members queried what would constitute due reason and Councillor Tanner expressed the view that a break clause meant the right to break the contract without undue compensation.

Point 5 – Councillor Purse explained that the question under point 5 had come up at Cabinet and queried how a bid could come forward that referred to a specified amount of material.

In response the Committee was advised that the question had been answered at Cabinet and there had been no doubt that both bids were fully compliant. The desire for exclusivity was a preference and not a contractual requirement. The process was designed to get the best bid from each tenderer. The Council knew from early on that one tender would not propose exclusivity and it was not unusual to get exclusivity. The Cabinet Member for Growth & Infrastructure confirmed that there had been discussion on this matter at Cabinet and that following an explanation from officers Cabinet Members had been clear that the bids were contractually compliant.

Point 6 – Councillor Purse speaking in support of point 6 referred to earlier comments from a local member regarding the performance of one of the tenderers at an existing site. She queried whether proper checks including site visits had been carried out.

In response the Committee was advised that the decision being made at Cabinet was the end of a long procurement process that had followed standing orders, with a Board, member involvement and site visits being part of it. It was confirmed that site visits had continued right up to the last month.

Point 7 – Councillor Purse highlighted two issues. Firstly that she felt that the facility was larger than was needed and would need to be fed with waste from other Counties and this element had not formed part of the environmental impact assessment. Secondly not so much residual waste was being made as recycling levels increased. It was possible that there would be only very low levels of residual waste attracting landfill tax.

It was noted that call in B made a similar point and Councillor Tanner also spoke in support. He referred to the need to divorce planning and procurement considerations. He had doubts about how the plant would be fed and queried whether waste would be shipped in from elsewhere and what impact it would have.

The Director of Environment & Economy explained that the size of the facility was a commercial decision and that for the Council the question was whether it was sufficient for current and future needs. He explained the Waste Strategy that had been developed with the Oxfordshire Waste Partnership and felt that with the decision that had been taken the County had the ability to maximise this waste strategy to deliver waste minimisation, recycling and to then deal with residual waste.

It was noted that the question of transporting waste was a matter that would be considered by the Planning & Regulation Committee.

During discussion the position in relation to commercial and industrial waste was explored.

#### Call in B

Councillor Tanner stated that two of the points had already been dealt with. He stressed that in his view it was not the best method of dealing with residual waste. He was proud of the work of the Oxfordshire waste partnership in increasing the recycling levels and reducing waste. His major concern was that whilst incineration was better than landfill it was not the best available method. Other systems should have been investigated such as mechanical biological treatment. It was important to look again at all the technologies available and he feared that the choice had not been thorough.

The Director of Environment & Economy replied that there had been a review two years ago and that the procurement process had itself taken three years.

Andrew Pau, explained how the technologies had been looked at in the context of national policies and national concerns. With regard to global warming potential the bids had been assessed using a Government standard assessment tool. The tender offers provided very good environmental benefit on a par with other technologies.

During discussion of the potential for heat from combined heat and power the Committee was advised that heat could be piped several miles and that in

future there might be development opportunities that could make use of the availability of CHP.

The Chairman thanked the public speakers for their comments and members of the Committee for their views. He noted that he had attended the cabinet meeting as an observer. Having listened very carefully to all the arguments at today's meeting he proposed that no further action be taken because the Committee was satisfied that the decision was properly made.

During discussion the following were amongst the points made:

- 1) Councillor Melinda Tilley stressed that her decision would be made on the process followed and not on a review of the decision taken.
- 2) Councillor Tanner stated that he would be voting against the recommendation from the Chairman as he was not convinced by the answers he had received. He felt that there was doubt about the best way to proceed, that the right thing would be to examine again and that failure to do so would be a dereliction of duty.
- 3) Councillor Purse highlighted that there was still an issue that the public did not feel that they had been informed.
- 4) Some other members felt assured by the information they had heard at the meeting and were convinced that the Council was taking the right course of action following a lengthy process.
- 5) Some further concern was raised that members had not been allowed access to the restricted papers.

**RESOLVED:** (on a motion from Councillor Patrick Greene, seconded by Councillor David Nimmo-Smith and carried by 7 votes to 3) to take no further action because the Committee was satisfied that the decision was properly made.

#### 10/09 ACCESS SCIENCE VALE UK (SCOTS)

(Agenda Item 5)

The Committee received a presentation on the Study that had been considered at Cabinet on 15 September. It was agreed that all committee members receive a copy of the presentation including A3 copies of the maps.

Councillor Lilly speaking as a local member indicated that local parish councils welcomed the work undertaken so far. The initial draft appeared to address the concerns they had. They were anxious that the local dialogue be maintained and he formally requested that this contact be maintained with himself and the parish councils.

During discussion members raised the following points:

- 1) There was growing local concern over the pressure on river crossings.
- 2) The importance of liaising with neighbouring authorities.

- 3) That it was key to keep local members informed. The Chairman thanked officers who had come out recently to a local meeting with residents.
- 4) The Chairman noted that there would be a short report from the working group to the next meeting.
- 5) Members raised a number of individual issues relating to particular roads and issues.

Responding to comments John Disley advised that there was a balancing act to be achieved between the timescales of the LDF and the LTP3. However they were used to dealing with processes having differing timescales. There were no proposal in the foreseeable future to upgrade the A34. With regard to the proposals for a reservoir these were at a very early stage and could not be taken into account very much.

**RESOLVED**: to note the presentation.

#### 11/09 WORK PROGRAMME

(Agenda Item 6)

The Committee considered a paper (GI6) summarising existing work and proposals for future work based on earlier discussions by the committee future commitments. Councillor Mathew noted that there was no mention in the minutes of the last meeting relating to CPZs. It was suggested that their operation in Oxford could be a future select committee to see assess their impact.

It was agreed that committee members receive a copy of the current archaeological policy before the next meeting.

#### **RESOLVED**: to prioritise:

- question & answer sessions on biodiversity, the Council's policy on archaeological remains in respect of planning applications and park and ride:
- a select committee on the Council's approach to reducing its carbon footprint as set out in Annex A to the report.

#### 12/09 FORWARD PLAN

(Agenda Item 9)

The Committee considered whether there were any items from the current Forward Plan on which it might wish to have an opportunity to offer advice to the Cabinet before any decision was taken.

No additional topics were identified at this stage.

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#### 13/09 SERVICE & RESOURCE PLANNING 2010/11 TO 2014/15

**RESOLVED**: to hold an informal budget briefing

#### 14/09 INFORMATION SHARE

The Committee noted the following:

Subject Matter	Document
Finmere Quarry	Update from Councillor Michael Gibbard
Environment & Economy	Members' attention was drawn to the
Seminar – 14 October 2009,	seminar to be held in October
County hall	

	in the Chair
Date of signing	2009

Division(s):
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#### **GROWTH & INFRASTRUCTURE SCRUTINY COMMITTEE**

#### CAPITAL PROGRAMME- 2009/10: POSITION UPDATE- PERIOD 2

#### Report by the Director of Environment and Economy

#### **Purpose**

1. This report informs the G&ISC of the progress made in delivering the capital programmes that have been approved by the Council. It also informs the G&ISC of the current position of capital expenditure and the current position of available resources.

#### **Background**

- 2. On 10 February 2009, the Council approved a capital programme of £538.5m for 2009/10 to 2013/14. This capital programme included an estimated spending profile of £102.1m for 2009/10. The cumulative position across the 5-year capital programme was reported as £0.855m surplus.
- 3. On 15 September 2009, the Cabinet considered the Capital Programme Update 1 (attached to the Monthly Financial Monitoring Report) and approved an amended capital programme with estimated outturn of £110.7m for 2009/10. At this point, the cumulative position across the 5-year capital programme was reported as £6.1m shortfall.
- 4. This report is the first Capital Programme Report to the G&ISC during the 2009/10 financial year. It covers the results of the August 2009 capital monitoring, including revised projections and changes in the expected level of funding.

#### **Programme Progress**

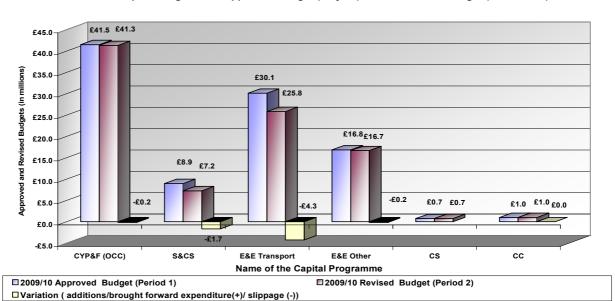
- 5. Overall, the programme progressed slower than planned between 1 April 2009 and 31 August 2009. This was expected following the changes in the expected level of capital receipts, delays in finalising funding agreements with external partners/ agencies for programmes where OCC issue grants as part of the programme delivery, technical delays in project delivery and rephrasing of some major projects. As a result, forecasted capital expenditure for 2009/10 has reduced by £6.6m to £104.1m. This £6.6m has been re-profiled into 2010/11 and future years.
- 6. Although this movement is significant, the capital programme is progressing well compared to the original programme approved by the Cabinet in February 2009 (£102.1m). The projected capital resources total as at 31<sup>st</sup> August 2009 is £112m. The updated capital programme shows a reduced cumulative deficit of -£5.4m compared to a cumulative deficit of -£6.1m in the

programme agreed by Cabinet in September 2009. This is an improvement of £0.712m.

7. The overall cash-flow position has also improved significantly. The in-year programme surplus increased to £7.8m from £3.7m, which will be carried forward to fund future years capital expenditure. The cumulative deficit level across 2009/10 and 2010/11 has been reduced to more a more manageable level of £1.5m from £8.4m.

#### Capital Expenditure to Date & Revised Projections for 2009/10

- 8. Capital Expenditure to 31 August 2009 totalled £19.2m. The majority of this expenditure is related to projects at the physical construction phase or implementation stage. This represents 18% of the total planned expenditure of £104.1m. This is in-line with the spend for the same period last year. Total SAP commitments (purchase orders raised) were a further £24.9m, therefore total committed expenditure was 42% of total planned expenditure.
- 9. The approved budget versus revised projections (based on Annex 1) are presented in the graph below:



2009/10 Capital Programme: Approved Budget (July 09) versus Revised Budget (October 09)

#### **Strategic Programme Management**

10. The Capital Programme is currently being managed by employing a firm and resource-sensitive programme management practice to maintain a balanced capital budget. The current deficit level is a temporary position and the work is ongoing to bring the 5-Year Capital Programme to the balanced position with sufficient level of contingency resources in line with the capital programme management principles agreed by the Cabinet in February 2009.

- 11. The Capital Programme Manager and the Capital Finance Team are working closely with the directorates to manage the deficit and cash-flow position through the Capital Challenge Panels and the Capital Budget Setting Process. These processes brought significant progress in planning of a more realistic capital programme in 2008/09. They had a direct impact on the Council's use of resources for capital which stands at 90% for the 2008/09 outturn.
- 12. A new capital governance structure has also been put in place recently to progress the ambitious capital agenda with wider engagement of Cabinet and senior officers. The Capital Steering Group (predecessor of the Capital Investment Board) reviewed the deficit position in its July 2009 Meeting and agreed that the Capital Budget Setting Process for 2010/11 will focus on review of the current capital programme and re-consideration of the delivery timetable for current priorities in light of the updated capital resources profile and of new pressures. Both Capital Investment Board and the Capital Programme Board (the capital governance platforms) endorsed this approach in their first meetings.
- 13. Clearly, the effective and timely delivery of the disposal programme is the key to successful delivery of capital programmes. There is now a stronger emphasis on monitoring of the disposal programme (in terms of both risk management and programme delivery). A revised 5-Year Disposal Programme will be used as a part of the Capital Budget Setting Report to support a balanced capital programme across the future years.
- 14. In terms of the Capital Strategy, the priority for 2009/10 is to deliver a Capital Resources Allocation Model (CRAM) based on the corporate priorities set out in the Corporate Plan. The model will be used as a catalyst to drive the priorities for capital investment and to ensure optimum use of limited financial resources.
- 15. An updated corporate Capital Strategy and AMP will be reported to Strategy and Partnerships, and Growth and Infrastructure Scrutiny Committees in December. They will then be reported to Cabinet in January, along with any comments from the Scrutiny Committees and form part of the budget proposals for onward recommendation to Council in February.

HUW JONES
Director for Environment & Economy

Contact Officers: Arzu Ulusoy-Shipstone, Capital Programme Manager, Finance & Procurement Tel: 07824 416661

October 2009

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Table 2: Financing Details

Financing of Capital Programme

Table 1 : Summary Position

			PHASE	PHASED PAYMENTS (NET)	JTS (NET)												
2006	2009/10 20	2010/11	2011/12	2012/13 2013/14	2013/14	2014/15	After 2014/15	TOTAL		2009/10	2009/10 2010/11 2011/12 2012/13 2013/14 2014/15	2011/12	2012/13	2013/14	2014/15	After 2014/15	TOTAL
£00	£0003	£000	£000	£000	£000	£000	£000	£000		€000	£000	€000	0003	£000	£000	€000	£000
Financing									Credit Approvals								
Credit Approvals 3	36,195	28,189	37,792	36,854	36,079	0	0	175,109	Annual Capital Guidelines								
Grants & Contributions 4	46,234	54,712	26,813	12,954	11,412	10,000	0	162,125	Education	10,752	5,540	14,324	14,324	14,324			59,264
Direct Revenue Financing	1,360	1,081	380	390	0	0	0	3,211	Transport	16,389		18,612		18,613			88,274
Capital Reserve	8,027							8,027	Personal Social Services	72	72	72	72				288
Capital Receipts	7,142	11,535	5,018	13,855	3,225	0	0	40,775	Fire	929		969	969				2,764
Capital Receipts Unapplied	2,980							2,980									O
Indicative 3 Year Forward Plan &																	
Contributions *	1,431	4,426	945	14,500	31,750	39,550		92,602	Basic Credit Approval	27,889	22,356	33,704	33,704	32,937	0	0	150,590
Internal Contribution (*)	2,921	173	211	208	233	233	305	4,284									
SCE(R) Formulaic Capital Allocations																	
Grant	5,722	23,464	10,499	10,524	10,290	0	0	60,499	Supplementary Credit Approvals								
Financing Adjustments								0	Education								
Total Finance Available	112 012	123 580	81 658	89 285	92 989	49 783	305	549 612	Transport Personal Social Services								
		200,021	86,19	20,20	20,420	2	3	10,01	Other								

\* "Indicative 3 Year Forward Plan & Contributions" does not include capital receipts. All capital receipts are shown within "Capital Receipts" to effectively monitor the delivery of the disposal programme.

Professional Fees

Payments/ Notional Payments Committee Payments Indicative 3 Year Forward Plan

24,519

3,142

3,150

4,088

5,833

8,306 **36,195** 

Prudential Guidelines Total Credit Approvals

> 350,952 201,487 900 1,641

10,000

37,010 50,047

44,670 38,552 300 50

59,258 35,849 300 830

100,278 31,724 300 625

99,736 4,341 0 40,775

3,225

13,855

5,018 **5,018** 

11,535

Capital Receipts Receipts Total Usable Receipts

554,980

50,974

87,107

83,572

96,237

132,927

7,849

Total Payments/ Notional Payments Financing Surplus(+)/ Shortfall (-)

Earmarked Reserve Allocations Internal Transfer (\*)

3,211

3**30** 

380 380

1,081 **1,081** 

Direct Revenue Financing
Specific
Total Direct Revenue Financing

Children, Young People & Families - Main Capital Programme (August 2009)

						PHA	PHASED PAYMENTS (GROSS)	ENTS (GR	OSS)				SPE	SPECIFIC FINANCING	CING	ITO OTI	OTHER
		Project	(S)tart	Before							After	TOTAL		Grants &		Capital Receipts	
<b>Ref</b> .	. Narrative (2)	<b>Appr.</b> (3)	(F)inish (4)	2009/10 (5) £000	(6)	2010/11 (7)	2011/12 (8) £000	2012/13 (9) £000	2013/14 (10) £000	(11)	(12)	<b>COST</b> (13)	3CA (14)	<b>Cont'ns</b> (15)	(16)	<b>Fund</b> (17)	<b>Balance</b> (18) €000
_	Primary Capital Programme Combe - New Hall & Classrooms	ED643	(S) Sept 08	934	241							1,175		0 37			
7	Charlton-on-Otmoor - Repl of Temporary	ED701	(F) June 09 (S)	23	400	782						1,205		0 20	0	0	1,185
က	Classrooms Thame, Barley Hill - Repl of Temporary	ED703	<u>(S)</u>	37	300	1,213						1,550		300	0	0	1,250
4	Classrooms Marcham (Phase 2) - Classroom	ED704	(F) (S) May 09 (F) Aug 09		344							344		0	0	0	344
	Sub Total Primary Capital Programme			994	1,285	1,995	0	0	0	0	0	4,274		0 357	0	0	3,917
5	Secondary Capital Programme Wantage, Fitzwaryn - Phase 1	ED689	(S) Nov 08 (F) Dec 09	472	1,756							2,228		0 285	0	0	1,943
9	Woodstock, Marlborough - Science & Repl Temporary Buildings	ED692	(e) (S) Apr 09 (F) Jan 10	220	2,300	795						3,315		0 310	0	0	3,005
7	Witney, Wood Green - Changing Rooms	ED694	(e) (S) Dec 08	135	157							292		0 292	0	0	0
∞	Oxford, Peers School Academy Project	ED686	(S) (S)	705	15,000	15,245	2,400					33,350		0 29,882	0	2,128	1,340
9 0	Oxford Academy Project - Environmental Chipping Norton - Science	ED678 ED708	(F)	146	009	3,600	188					146 4,400		0 146 0 130	0 0	0 0	0 4,270
	Sub Total Secondary Capital Programme			1,690	19,813	19,640	2,588	0	0	0	0	43,731		0 31,045	0	2,128	10,558
10	Provision of School Places Banbury, Hanwell Fields - Extensions	ED676	(S) Jun 08 (F) Sept 09	1,355	722							2,077		0 394	0 1	0	1,683
7	Witney, Tower Hill - Extension	ED688	(S) Feb 09 (F) Sent 09	104	565							699		699 0	0	0	0
12	Cutteslowe - Foundation Stage Classroom	ED705	(S) (S)		250							250		0	0	0	163
13	Witney, Henry Box - Music	ED699	(F) (S)	22	780	564	40					1,406		0 1,366	0	0	40
	Sub Total Provision of School Places			1,481	2,317	564	40	0	0	0	0	4,402		0 2,516	0	0	1,886

Children, Young People & Families - Main Capital Programme (August 2009)

						PHAS	PHASED PAYMENTS (GROSS)	NTS (GRO	SS)				SPEC	SPECIFIC FINANCING	SING	TO	OTHER
90	Morrodity	Project	(S)tart	Before	07,000	7,070	25,27		2042/44	2044/46	After	TOTAL	V C	Grants &		Capital Receipts	0
<u>(</u> (2)		(3)	(4)		(e) (e) £000	(7) £000		(6) £0003	(10) £000	(11) £000	(12) £000	(13) £000	(14) £000	(15) £000	(16) £000	(17) £000	(18) (18) (100
	Children's & Family Centres																
4 1 9 9 1	Flexibility of Childcare 08/09 - 10/11 Children Centres 08/09 - 10/11 North East Abingdon - Children Centres	ED698	(S) (F)	117 7 16	2,000 560 424	5,655						7,772 6,051 440	0 0 0	7,772 5,987 440	000	000	0 0
	Sub Total Children's & Family Centres			140	2,984	11,139	0	0	0	0	0	14,263	0	14,199	0	0	64
	Improvements of Young People's Centres																
148				105	120	1,000	32					1,207	000	35	008	300	0 557
20 13	witney Youth Centre (Phase 1) Berinsfield Youth Centre	ED707	® (	9 9	244							250	00	00			
21	Chill Out / Youth Capital Fund		Ē)	528	470	399						1,397	0	897	0	0	200
	Sub Total Youth Centres			753	992	1,399	35	0	0	0	0	3,179	0	1,472	20	300	1,387
52	Children's Homes Developments Thornbury House Children's Home - Replacement Building *	ED702	(S) (F)	31	100	1,323						1,454	0	0	0	0	1,454
24	Annual Programmes Schools Access Initiative Health & Safety - CYP&F			825	942	1,142	1,142	1,142	1,142			6,335	0 0				
25 27 27	Kilvrough Manor Health & Safety - Corporate Temporary Classrooms - Relocation & Removal	ED697		74 270 302	241 400 548	400	400	400	400			315 2,270 3,500	000	000	000	000	315 2,270 3,500
79 30 30 30				0 150 158	1,068 181 150	388 0 150	253 0 150	256 0 150	110 0 142	0 0	0 0	2,075 331 900	006	174	0 0 0	85	1,816 325 0
31				292			;					292	0				
8 8 8	14-19 Kural Areas 14-19 Diploma Plav Builder			291	370 415 955	2,285 864	300					1,100 2,700 2,110	000		000	000	000
32	_				299	869						266	0	997			

Children, Young People & Families - Main Capital Programme (August 2009)

L						PHAS	ED PAYME	PHASED PAYMENTS (GROSS)	(88)				SPECI	SPECIFIC FINANCING	SING	OTHER	ER
		Project	(S)tart	Before							After	TOTAL		Grants &		Capital Receipts	
Ref.	Na	Appr.	(F)inish	2009/10	_		2011/12				2014/15	COST		Cont'ns	Revenue	Fund	Balance
5	(2)	(3)	(4)	(c) (c)	(e) £000	(/) £000	(8) £000	(9) £000	(10) £000	(11) £000	(12) £000	(13) £000	(14) £000	(41) £000	(16) £000	(71) £000	(18) £000
36	ICT Harnessing Technology Grant     Home Access for Targeted Groups			944	1,283	1,225						3,452 213	0 0	3,452 213	0 0	0 0	0 0
8 8	Retentions & Oxford City School Reorganisation 2007/08 Earlier Starts - Retentions Oxford City Schools Review			0 0	1,323	205	0	0	0	0	0	1,528	0 0	3,099	0	1,539	-3,110
5	-			3,943	8,665	10,265	3,150	2,853	2,744	0	0	31,620	006	7		2,822	13,185
	Sub Total CYPF			9,001	36,056	45,002	5,813	2,853	2,744	0	0	101,469	900	64,302	20	5,250	30,997
4 4 1	School Capital  Devolved Formula  Harnessing Technology Grant				9,564	9,564	9,564	9,564	9,564	10,000		57,820	0 0	57,820 3,857	0 0	0 0	0 0
4,				0	350	10.840	10.753	9.564	9.564	10.000	0	350	0			0	0
04 14				140		300	300	300	300			1,640	0 0		0	0 0	1,640
	Sub Total School Capital			700	006	006	006	006	006	0	0	5,200	0	0	0	0	5,200
	Professional Fees: Firm Programme Professional Fees: Preparation Pool											0 0	0			0 0	0 0
	TOTAL CYP&F			9,701	48,262	56,742	17,466	13,317	13,208	10,000	0	168,696	900	126,329	20	5,250	36,197

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Children, Young People & Families - Forward Plan (August 2009)

PHASED PA	PHASED PAYMENTS / ALLOCATIONS	LOCATIONS						SPECIFI	<b>SPECIFIC &amp; OTHER FUNDING</b>	NDING	
	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	After	TOTAL	Additional	Revenue	Formula
Narrative	0004	0003	0003	0003	0004	0003	2013/14 £000	COST	Resources	0004	Allocations
	2	202	2	202	202	2	2002	2021	2	2	
Primary Capital Programme Bayard's		300	3,500	4,400				8,200			8,200
Primary School Review (funding allocation) - Wood Farm		300	6,566	7,499	10,964 1,200	10,744		35,773 11,500	4,468 673	695	31,305 10,132
- Rose Hill - St Andraw's Chinnor											
Primary Replacement of Temps		0	0	0	0			0			0
- The Grange - Great Milton		25	700	800				1,500	40		1,500
- Tackley - Mill and		200	220					750	40		710
- Cumnor											
- Garsington											
Eynsham		C	100	300				400	1		400
Launton Peppard		100	629					009 C/8	40 4		802
Harwell		100	750					820	20		800
Secondary Capital Programme											
Burford - Phase 3 Drama & Classroom Block		200	2,200	100				2,500	100		2,400
ramigaon Community College - Friase s Warriner (D&T & Extension)			00	250				250	250		000,1
Secondary Schools Modernisation				750	750			1,500			1,500
- Bartholomew - Henry Box											
Special Schools Modernisation								0			0
- Northern House - Woodeaton Manor		200	150	1,200	100			1,450	300		1,150
Villiams - Autism Unit		20	670	700				1,420	320		1,100
Frank Wise Fitzwaryn - Phase 2		200	2,150	100				2,450	200		2,250
			C	,				C	o c		C
Food Technology Food Technology			200	100				300	300		00

Children, Young People & Families - Forward Plan (August 2009)

PHASED PA	PHASED PAYMENTS / ALLOCATIONS	LOCATIONS						SPECIFI	SPECIFIC & OTHER FUNDING	NDING	
	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	After	TOTAL	Additional	Revenue	Formula
Narrative	0003	0003	0003	0003	£000	0003	2013/14 £000	COST	Resources £000	0003	Allocations £000
Secondary Modernisation					648	4,100		4,748			4,748
Provision of School Places Didcot, Great Western Park - Primary (14 classroom) No.1 Didcot, Great Western Park - Primary (14 classroom) No.2	40.1 40.2				2,500	3,750	6,250	6,250	6,250		0 0
Didcot, Great Western Park - Secondary (Phase 1) Didcot, Ladygrove (New Primary School) - 7					750	300	20,500	20,800	(V		0
classroom Carterton Community College - Hall		90	300	1				350			0 20
Bodicote, Bankside - 10 classroom Bicester, Gavray Drive - 7 classroom				250		750 1,950		4,000			00
Bicester - Secondary P1 (incl existing schools) Bicester - Secondary P2 (incl existing schools)				200	4,000	6,500	5,500	11,000	11,000		0 0
Bicester, South West - 14 classroom Upper Heyford - New Primary School					2,500			6,250	6,250		0 0
Wantage / Grove - Secondary (option c) Witney, Madley Brook - 3 Classroom Extensions		20	700	125			7,500	14,000			7,000
Existing demographic pupil provision		0	0	200	200	453		1,453	200		953
Primary Basic Need - Areas - Oxford											
St Nicholas SS Philip & James		250	500					750			750
- Henley - Faringdon											
- Wantage - Wallingford											
Secondary - Cooper		200	800	3.000				4.000			4.000
- Wheatley Park (Hall) - Cherwell (Hall)											
Risk / Contingency		0	0	250	250	250	1,224	1,974			1,974
Children's & Family Centres											
Early Years Development Funding Early Years Development Fund (allocation)		0	730	380	390			1,500		1,500	0

Children, Young People & Families - Forward Plan (August 2009)

PHASED PA	PHASED PAYMENTS / ALLOCATIONS	LOCATIONS						SPECIFI	SPECIFIC & OTHER FUNDING	JNDING	
	2008/09	2009/10	2010/11	2011/12	2012/13	2013/14	After	TOTAL	Additional	Revenue	Formula
Narrative	£000	€000	£000	€000	€000	£000	2013/14 £000	COST £000	Resources £000	£000	Allocations £000
Halls & Kitchens Hornton - Hall Windmill - Hall		150	009	150				750 150	8		742
Special Education Needs											
Locally Co-ordinated Voluntary Aided Programme											
Risk Management Programme											
Opportunity Development King Alfred's - Consolidation Larkmead - AWP & Sports Facilities			300	9000;9	6,000			12,000	0 0		12,000
Outdoor Education Service Woodlands - NOF - Refurb Annex		375						375			375
Improvement of Young People's Centres Witney Youth Centre Phase 2 Didcot Youth Centre Back on Track Programme		225	850 300 600	45				1,120 300 1,250	250 300 1,250		870 0 0
Children Homes Development											
Annual Programmes											
Specific / Delegated Funding Targeted Capital - SEN (allocation) Tugwell		300	1,433	1,600				3,333 126			3,333
<u>1CT</u>											
TOTAL	0	4,341	31,724	35,849	38,552	50,047	40,974	201,487	96,334	2,195	102,958

All schemes are subject to feasibility, option appraisal and formal project approval. Capital allocations only announced for 08/09 to 10/11, 11/12 to 13/14 allocations are notional.

Social & Community Services - Main Capital Programme (August 2009)

						PHA	PHASED PAYMENTS (GROSS)	ENTS (GRO.	SS)				SPEC	SPECIFIC FINANCING	CING	OTHER	띪
i		Project	(S)tart	Before							After	TOTAL		Grants &		Capital Receipts	
(1)	F. Narrative (2)	Appr. (3)	(F)inish (4)	<b>2009/10</b> (5) £000	2009/10 (6) £000	2010/11 (7) £000	2011/12 (8) £000	2012/13 (9) £000	2013/14 (10) £000	2014/15 (11) £000	2014/15 (12) £000	(13) (1000	(14) (2000	Cont'ns (15) £000	<b>Revenue</b> (16) £000	(17) £000	<b>Balance</b> (18) £000
	<u>Community Services</u> Libraries																
— c	Banbury Library & Mill Art Centre			7	20	835	2,190	2,600				5,675	0 0	0 0	00	0 0	5,675
ν ω	Bicester Library Central Libraries Refurbishment			16 268	2 20	159						870 447	00	00	22	00	8/0 425
4 rc	Charlbury Library Headington Library				150	130						130	0 0	0 09	0 0	0 0	130
9	Thame Library	CS5	(S) Jul 09	145	1,290	257						1,692	0	23	0	125	1,544
7	Watlington Library	cse	(S) Aug 09	130	009	40						770	0	274	72	295	129
00			Ē)	71	100	101						272	0	0	0	0	272
<u>ი</u>	General Library Refurbishment			31	06	279	200					009	0	0	0	0	009
10	_					100	100	100				300	0	0	0	0	300
= ;		CS7		41	100	494						635	0	83	0 0	0 0	552
7 5	Development Project - SOFO  Decasus Theatre (Contributions)			335	15	15						30	0 0	0 0	o c	0 0	0875
5 4					92	75	110					250	0 0	0 0	0 0	0 0	250
	Sub-Total Community Services			1,044	3,040	3,382	2,600	2,700	0	0	0	12,766	0	470	94	420	11,782
																	,
	Social Care for Adults																
15	Mental Health Mental Health Projects			177	177	177						531	0	531	0	0	0
16		8888		1,007	717	C						1,724	0 0	0 0	0 0	0 0	1,724
- 6	Extra Care Housing - Banbury			4	675	675						1.350	o c	1 350	o c	o c	006
19		SS93		4	350	425	421					1,200	0	0	0	0	1,200
20	_					107						107	0	107	0	0	0
	Day Centres													•			
7	Abingdon, Resource Centres (Phases 1-3)	SS95		208	692	320						1,250	0	0	0	0	1,250
52				4 2	20	946						1,000	0 0	0 (	0 0	0 0	1,000
2 23				2	30	5 C						1/0	<b>&gt;</b> 0	<b>o</b> 0	0 0	<b>o</b> o	1/0
25	Wantage Day Centre Day Service Older People				100	100						200	0 0	0 0	0 0	0 0	200
26					100	100						200	0	0	0	0	200
	Sub-Total Social Care for Adults			1 495	3 127	4 089	424	-	-		-	0 132	-	1 988	-	-	7 144
	Sub-Lotal Social Cale for Audits			06+,-	3,121	4,003	174	0	5	•	5	3,132	5	1,900	5	5	<u>;</u>

Social & Community Services - Main Capital Programme (August 2009)

						PHAS	PHASED PAYMENTS (GROSS)	ENTS (GRO	SS)				SPEC	SPECIFIC FINANCING	CING	OTHER	ER
				l												Capital	
		Project	(S)tart								After	TOTAL		Grants &		Receipts	
Ref.	if. Narrative	Appr.	(F)inish	2009/10	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2014/15	COST		Cont'ns	Revenue	Fund	Balance
Ξ	) (2)	(3)	(4)		(9)	(2)	(8)	6)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)	(18)
					£000	£000	£000	£000	£000	£000	£000	£000		£000	€000	£000	£000
	Strategy & Transformation																
27				81	48							129	0	0	0	0	129
28				2,074	22							2,131	0	0	0	1,100	1,031
22	29 Adult Social Care IT Infrastructure				100	165	198					463	0	463	0	0	0
ಜ	New Adult Services System				20	1,460						2,000	0	0	0	0	2,000
ÿ	Mobile Working Project			26	24	20						100	0	0	0	0	100
	Sub-Total Strategy & Transformation			2,181	279	1,675	688	0	0	0	0	4,823	0	463	0	1,100	3,260
	Retentions & Minor Works											0	0	0	0	0	0
32	2 Retentions			0	383	80						463	0	0	0	1,500	-1,037
છ				0	319	20						369	0	40	0	0	329
34	4 HOP's Externalisation			11,915	100	20						12,065	0	800	0	9,825	1,440
	Sub-Total Annual Programmes			11,915	802	180	0	0	0	0	0	12,897	0	840	0	11,325	732
	SUB-TOTAL S&CS			16,635	7,248	9,326	3,709	2,700	0	0	0	39,618	0	3,761	94	12,845	22,918
	Professional Fees: Firm Programme											0	0	0	0	0	0
	Professional Fees: Preparation Pool											0	0	0	0	0	0
	TOTAL S&CS			16,635	7,248	9,326	3,709	2,700	0	0	0	39,618	0	3,761	94	12,845	22,918

Environment & Economy (Transport) - Main Capital Programme (August 2009)

						PHA	SED PAYM	PHASED PAYMENTS (GROSS)	SS)			SPECIF	SPECIFIC FINANCING	SING		OTHER	
		Project	(S)tart	Before							After	TOTAL		Grants &		Capital Receipts	
Ref.	Narrative	Appr.	(F)inish	2009/10	2009/10	2010/11	2011/12	2012/13	2013/14	2	2014/15	COST		Cont'ns	ne	Fund	Balance
Ξ	(2)	(3)	(4)	(5) £000	(e) £000	(7) £000	(8)	(6) (6)	(10) £000	(11) £000	(12) £000	(13) £000	(14) £000	(15) £000	(16) £000	(17) £000	(18) £000
	Pre 2009/10 Starts																
	Retentions from LTP1 schemes				201							201	c2	196	0	0	0
	Sub-Total Pre 2009/10 Starts			0	201	0	0	0	0	0	0	201	2	196	0	0	0
	2009/10 Starts																
	LTP2																
	Network Development Thornhill P & R			2,918								2,933	2,444		47	0	0
	A40 Green Road Roundabout			5,396	15							5,411	3,624	431	22	436	898
	Congestion Montoling American TNR Routeing			13								63	63		00	00	0
	Oxford VMS			441								641	141		0	0	0
	Chipping Norton AQMA Wallinaford AQMA			9/								363	313	0 0	0 0	20	0 0
	Oxford P & R extensions			277	22	200	4,082					4,581	299	4,282	00	00	0 856
	Road Safety				825	540						1,365	845	520	0	0	0
	Oxford Transport Strategy																
	Summertown			1,291	20							1,341	1,123	218	0	0 (	0
	Fairfax Rd/Purcell Rd Cycle Link Highfield Area Traffic Management			Q.	20	081 96						185	0 0	180	0 0	0 0	00
	Cycle Improvement schemes				51							51	0	51	0	0	0
	Controlled Parking Zones			134	371							505	337	168	0	0	0
	Central AQIMA			31	53							84	88 9	46	0 (	0	0 (
	London Rd corridor - phase 2			1,746	009	1						2,346	1,801	545	0 0	0 0	0 0
	London Rd corridor - priase 3 New Inn Hall Street (West End)			128	206	1,743						2,035 634	1,122	913	o c	o c	o c
	Speedwell Street/St Aldate's (West End)			2 8 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	41							126	9 0	126	0 0	0 0	0 0
				)	-							2	•		•	•	)

Environment & Economy (Transport) - Main Capital Programme (August 2009)

			_			֡֝֝֝֝֝֝֟֝֝֝֝֝֡֝֝֝֡֝		PHASED PATMENTS (GRUSS)	(55)			SPEC	SPECIFIC FINANCING	- SNG		OTHER	
Pof	Narrative	Project	(S)tart	Before	2009/10	2040/14	2011/12	2012/13	2013/14	2014/15	After 2014/15	TOTAL		Grants &	Boyco	Capital Receipts	Ralanco
Ξ	(2)	(3)	(4)	(5) £000	(9) (9)	(2) (2)	(8) £000	0003 (6)	(10) £000	(11) £000	(12) £000	(13) £000	(14) £000		(16) £000	(17) £000	(18) £000
<u> </u>	Transform Oxford			C	C	678						678	0 5	328	0 0	0 0	350
<u>у й</u>	Queens Street Frideswide Square (West End)			9 9	136	1,100						1,300	988 4 0	1,300	0 0	00	00
<u> </u>	Towns Programme																
₹ `	Abingdon Abingdon Town Centre			2,491	540	150						3.181	2,676	202	69	C	234
	Abingdon secondary cycle routes				35	3						38	100	8 6	00	000	00
<u> </u>	Marcham Kd Ph 2 Banbury			G6	185							780	18/	<u>ო</u>	0	0	0
	Western Corridor			261	-							262	80	182	0	0	0
	Merton Street One way scheme Hanwell Fields Mineral Railway				41	150						150	0 0	150	0 0	0 0	0 0
Ĭ	Henley					3						2	•		)	)	)
-	Town Centre			1,164	280							1,444	994	450	0	0	0
≤ `	Witney			i	i c		1	1	0			1	i C	0	•	(	0
	Cogges Link Road Wood Green/West End Ped Cycle Route			1,541	650 85	1,833	7,940	3,740	2,100			17,804	5,065	12,432 75	0 0	0 0	307
ä	Bicester																
	Bicester central area improvement					750						750	0	750	0	0	0
0	Other Towns											Î	•	i	•	(	•
	NE Carterton Cycle Links Carterton B4477 upgrade			34	73							25	0 0	53 25	0 0	0 0	0 0
	Ambrosden pedestrian refuge			36	ю							39	0	39	0	0	0
<u> </u>	Public Transport																
ā	Premium Routes upgrade				421	304						725	069	35	0	0	0
≝	Iffley Rd Donnington bridge jnct			_	222							223	143	0	80	0	0
<u>ā</u>	Public Transport Information Project			671	288	232						1,191	1,191	0 0	0 0	0 0	0 0
צ כ	Kall Station Development			2	671	45.	,	7				729	607	0 70	<b>5</b> C	0 0	7 40
<u> </u>	Didcot station Forecount			99 44	050	7,750	055,1	2				5,629	)	4,38	<b>)</b>	006	748
<u>ν</u>	Smarter Choices (BWTS)				787	400						1,187	1,089	86	0	0	0
Ϊ́	Salaries				638	651						1,289	1,289	0	0	0	0
รั	Sub-Total 2009/10 Starts			20,787	9,536	12,747	13,352	3,810	2,100	0	0	62,332	27,821	29,864	218	1,036	3,393

Environment & Economy (Transport) - Main Capital Programme (August 2009)

						PHAS	ED PAYME	PHASED PAYMENTS (GROSS)	SS)			SPECIF	SPECIFIC FINANCING	SING		OTHER	
		Droioc	(C)tart	Bofore							Aftor	LATOT		Grante &		Capital	
Ď	ovitera eN	Appr	(S)tailt (E)inich	2009/10	2000/10	2010/11	2011/12	2012/13	2012/11	2014/15	2014/15	T S C		Garring G	0110000	Find	Palance
<u> </u>		<u>:</u> 6	(4)	(5)	(9)	600	(8)	(6)			(12)	133	5 <del>1</del> 4 <del>1</del>	(15)	(16)	5 (	(18)
,		ì	ì	£000	£000	£000	£000	£000	£000	£000	£000	£000		£000	£000	£000	£000
	Post 2009/10 Starts																
	Integrated Transport FP						5,475	7,251	7,432			20,158	20,158	0	0	0	0
	Sub-Total Post 2009/10 Starts			0	0	0	5,475	7,251	7,432	0	0	20,158	20,158	0	0	0	0
	Annual Programmes																
	Structural Maintenance																
	Carriageways				2,030	1,874	1,846	1,734	1,970			9,424	9,004	0	0	0	450
	Footways				2,140	1,600	1,800	1,850	1,650			9,040	9,040	0	0	0	0
	Surface Treatments				3,061	3,232	3,600	3,415	3,500			16,808	16,768	0	0	0	40
	Structural Patching				281	543	543	543	220			2,460	2,179	0	0	0	281
	Bridges				2,360	3,580	3,500	4,300	4,100			17,840	17,840	0	0	0	0
	Drainage				908	009	009	650	800			3,456	2,868	175	363	0	20
	St Lighting Column replacement				1,028							1,028	491	0	537	0	0
	Cumnor Hill			418	411							829	829	0	0	0	0
	A420 Lower Bourton Junction				620							620	0	620	0	0	0
	A420 (Headington - M40)					935						932	0	935	0	0	0
	St Aldates Phase 2			873	100							973	973	0	0	0	0
	High Street Phase 3			377	1,666	384						2,427	2,207	220	0	0	0
	Principle Roads				20	216	1,731	1,400	1,600			4,967	4,967	0	0	0	0
	Other HQ Items				902							902	280	625	0	0	0
	Capital funding of capitalisable HM				029							650	650	0	0	0	0
	Sub-Total Annual Programmes			1,668	16,078	12,964	13,620	13,892	14,170	0	0	72,392	960'89	2,575	900	0	821
	SUB-TOTAL E&E (TRANSPORT)			22,455	25,815	25,711	32,447	24,953	23,702	0	0	155,083	116,080	32,635	1,118	1,036	4,214
	Professional Fees: Firm Programme							,				0	0	0	0	0	0
	Professional Fees: Preparation Pool					300	300	300				006	0	0	0	006	0
	TOTAL E&E (TRANSPORT)			22,455	25,815	26,011	32,747	25,253	23,702	0	0	155,983	116,080	32,635	1,118	1,936	4,214

Environment & Economy (Other) - Main Capital Programme (August 2009)

					PHAS	PHASED PAYMENTS (GROSS)	ENTS (GRC	)SS)				SPE	SPECIFIC FINANCING	CING	OTHER	ER
	Project	(S)tart	Before							After	TOTAL		Grants &		Capital Receipts	
 Narrative (2)	Appr. (3)	(F)inish (4)	2009/10 (5) £000	<b>2009/10</b> (6) £000	<b>2010/11</b> (7) £000	2011/12 (8) £000	<b>2012/13</b> (9) £000	<b>2013/14</b> (10) £000	2014/15 (11) £000	2014/15 (12) £000	(13)	(14) (2000	Cont'ns (15) £000	<b>Revenue</b> (16) £000	<b>Fund</b> (17) £000	<b>Balance</b> (18) £000
Pre 2009/10 Starts																
Environmental advice/consultancy			-	6							20	0	0	0	0	20
Carbon Management Energy Conservation (Prudentially funded)			341	150	516	517					1,524	0	0	0	0	1,524
Street Lighting (Prudentially funded) SALIX			226	309							226 600	00	300	300	00	226 0
Energy Bus Automated Monitoring & Targeting			61	101							101 117	000	000	000	000	101 117
Bulk Fuel Storage Carbon Management Fund				17	147						17	00	00	00	00	17 147
ВОР												•	•			
Southern Area Offices Storage			269								269 225	0 0	0 0	0 0	269 225	0 0
Banbury Office			2,796	3,213							6,009	0	9	0	2,888	3,115
County Hall East Oxford Office - Knights Court			1,463	1,208							2,671	00	00	0 20	862	0,759
Oxford Options			85	750	115						950	0	0	30	0	920
Oxford Options - Laundry Youth Offending Service			တ	148							157	0 0	0 0	23	150	
Trading Standards				480							480	0	0	0	480	
Macclesfield House ICT node ROP Capital Revenue Switch				206	500	120	120				500	0 0	0 0	0 0	500	0 113
BOP Contingency				į	437	!	ļ				437	0	0	0	0	437
Sub-Total Pre 2009/10 Starts			6,519	7,583	1,755	637	120	0	0	0	16,614	0	306	403	7,275	8,630
2009/10 Starts																
Contributions to Chipping Norton Town				120	206						326	0	0	0	310	16
Partnership Programme Oxford Castle Education Centre				99							99	C	C	C	C	99
Redbridge Hollow - Fly Tipped Waste			12	1,168							1,180	0	0	0	0 0	1,180
Relocation of Countryside Services			7	328							360	0	0	0	0	360

Environment & Economy (Other) - Main Capital Programme (August 2009)

						PHAS	ED PAYM	PHASED PAYMENTS (GROSS)	(SS)				SPE	SPECIFIC FINANCING	NCING	OTHER	ER
		Project	(S)tart	Before							After	TOTAL		Grants &		Capital Receipts	
Ref.	f. Narrative	Appr.	(F)inish	2009/10	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2014/15	COST		Cont'ns	Revenue	Fund	Balance
<u>E</u>	(2)	(3)	(4)	(5)	(9)	(2)	(8)	(6)	(10)		(12)	(13)	(14)	(15)	(16)	(17)	(18)
				£000	£000	£000	£000	$\dagger$	2000	£000	7000 ∓0000	£000	∓0000	£000	7000 ∓000	£000	7000 ∓0000
	Waste Management											0	0	0			0
	Oakley Wood WRC Redevelopment			71	629							750					0
	WRC Redevelopment - Future Programme			4	71	1,550	750	320				2,725	0	2,069	0	0	959
	Oxford Waste Partnership PRG allocation				174		364					538	0				0
	Sub-Total 2009/10 Starts			88	2,636	1,756	1,114	350	0	0	0	5,945	0	3,357	0	310	2,278
	24 24 2 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1																
	1051 2009/10 Statts																
												0	0	0	0	0	0
	Sub-Total Post 2009/10 Starts			-	-	-	-	-	-	-	-		6	6	0	0	
	2000				•		•	<del>,</del>	•				•				
	Annual Programmes																
	Backlog Maintenance (Prudentially funded)			17,352	5,656	1,992						25,000		1,882	0		23,118
	Minor Works				613		200	200				2,103	0	0		0	2,103
	Health & Safety (Non-Schools)				28							28					78
	Contingency - staff delivery				20	90	90					150	0	0	0	0	150
	Opportunity Purchase Fund					343						343	0	0	0	0	343
	Whole Life Value Pool-Budget Provision				100	100	100	100	100			200	0	0	0	0	200
	C. C			47.050	6 447	2 0 7 5	020	000	9			707 00		1 000			06.040
	Sub-10tal Alliqual PTOgrammes			766,11	0,447	2,973	000	000	90	>	>	20, 124		1,002			20,242
	SUB-TOTAL E&E (OTHER)			23,960	16,666	6,486	2,401	1,070	100	0	0	50,683	0	5,545	403	7,585	37,150
	Professional Fees: Firm Programme											0	0	0	0	0	0
	TOTAL E&E (OTHER)			23.960	16.666	6.486	2.401	1.070	100	0	0	50.683		5.545	40	85.7	37.15
	,)			-,,,,,,	1-2262		1	1		-	7			2/2			

Community Safety Main Capital Programme (August 2009)

						PHASE	D PAYME	PHASED PAYMENTS (GROSS)	(SSC				SPEC	SPECIFIC FINANCING	NCING	OTHER	ER
		Project	(S)tart								After	TOTAL		Grants &		Capital Receipts	
Ref.	- Na	Appr.	(F)inish		2009/10	2010/11	2011/12	~	4	2	2014/15	COST	SCA	Cont'ns	Revenue	Fund	Balance
Ξ	(2)	(3)	<del>(</del> 4)	(5) £000	(6) £000	(7)	(8)	(6)	(10)	(11)	(12) £000	(13) f000	(14) £000	(15) £000	(16) £000	(17) £000	(18) £000
										Т							
	Fire & Rescue Service																
	Banbury Fire Station - New Dimension			61	1							62	0	62		0	0
	Radio Replacement Scheme											9	0	9		0	0
	Critical Works			20								111	0	35	26	0	20
	Minor Works				62							62	0	51	_	0	0 :
	Bicester Fire Station			26		250	i					435	0	424		0	11
	Wallingford Fire Station			12		13	735	1,630				2,400	0	166	0	0	2,234
	Thame Fire Station				90	750	1,500					2,300	0	800	0	0	1,500
	Sub-Total Fire & Rescue Service			149	349	1,013	2,235	1,630	0	0	0	5,376	0	1,544	37	0	3,795
	;																
	Gypsy & Traveller Sites				0								(			(	•
	Redbridge Hollow Additional Pitch				12b							971	0 (	126 126	o (	Õ	0 (
	Redbridge Hollow Traveller Site				69							69	0	56		0	0
	Refurbishment of Amenity Units																
	Sub-Total Gypsy & traveller Sites			0	195	0	0	0	0	0	0	195	0	182	13	0	0
	Annual Programmes																
	Safer Stronger Communities Grant			201	201							402	0	402	0	0	0
	Sub-Total Annual Programmes			201	201	0	0	0	0	0	0	402	0	402	0	0	0
	SUB-TOTAL COMMUNITY SAFETY			350	745	1,013	2,235	1,630	0	0	0	5,973	0	2,128	50	0	3,795
	Professional Fees: Firm Programme											0	0	0		0	0
	Professional Fees: Preparation Pool											0	0	0		0	0
	TOTAL COMMUNITY SAFETY			320	745	1,013	2,235	1,630	0	0	0	5,973	0	2,128	20	0	3,795

Corporate Core - Main Capital Programme (August 2009)

**Ref**.

						PHA	<b>SED PAYM</b>	PHASED PAYMENTS (GROSS)	SS)				SPEC	SPECIFIC FINANCING	CING	OT	OTHER
			1.4(0)									Į.		0 - 1		Capital	
		Project	(S)tart	Berore							Апег	OIAL		Grants &		Receipts	
ef.	. Narrative	Appr.	(F)inish	2009/10	2009/10	2010/11	2011/12	2012/13	2013/14	2014/15	2014/15	COST	SCA	Cont'ns	œ	Fund	Balance
=	(2)	(3)	(4)	(2)	(9)	(7)	(8)	(6)	(10)	(11)	(12)	(13)	(14)	(15)	(16)	(17)	(18)
				€000	€000	€000	£000	£000	£000	£000	€000	£000	£000	€000		£000	£000
	Annual Programmes																
	ICT Hardware & Software				1000	1000	1000	1000				4,000	0	0	0	0	4,000
	SUB-TOTAL CORPORATE CORE			0	1,000	1,000	1,000	1,000	0	0	0	4,000	0	0	0	0	4,00
	Professional Fees: Firm Programme											0	0	0	0	0	
	Professional Fees: Preparation Pool											0	0	0	0	0	J
	TOTAL CORPORATE CORE			0	1,000	1,000	1,000	1,000	0	0	0	4,000	0	0	0	0	4,000
	1,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,				226.	226.	226.	226.		7	7	226.	ı	•	•		

Division(s): N/A

### GROWTH & INFRASTRUCTURE SCRUTINY COMMITTEE 28 OCTOBER 2009

### UPDATE ON OXFORDSHIRE MINERALS AND WASTE DEVELOPMENT FRAMEWORK

#### **Report by Head of Sustainable Development**

#### **New Planning System**

- 1. The Planning and Compulsory Purchase Act 2004 brought in a new planning system, including:
  - Minerals & Waste Development Frameworks (MWDFs) prepared by County Councils;
  - Replacement of Structure Plans by Regional Spatial Strategies.

#### Minerals & Waste Development Frameworks (MWDFs)

- 2. MWDFs should comprise a portfolio of documents:
  - Local Development Scheme or Minerals & Waste Development Scheme –
    this is the Council's programme and timetable for preparing documents; it
    must be agreed with the Government Office and kept up to date.
  - <u>Statement of Community Involvement</u> this sets out the Council's policy on consultation and engagement in preparing the plan documents.
  - <u>Core Strategy</u> this is the key policy document, which sets out the vision, objectives, spatial strategy and key policies for the next 15+ years; it must be submitted to the Secretary of State for examination.
  - <u>Site Allocations Documents</u> these documents identify specific sites for development; they must be submitted to the Secretary of State for examination.
  - Annual Monitoring Report this reports on progress in preparing the MWDF and the effectiveness of policies in achieving the plan objectives; it must be submitted to the Secretary of State annually.
- 3. The Core Strategy and Site Allocations Documents must be submitted to the Secretary of State for independent examination by an Inspector. The document is examined for 'soundness' against the 'tests of soundness' set out in government policy (PPS12: Local Spatial Planning). The Inspector's report is binding on the authority. (This requirement also previously applied to the Statement of Community Involvement, but the procedure for preparing and reviewing that document has now been simplified.)

### Oxfordshire Minerals & Waste Development Framework (MWDF)

- 4. The MWDF needs to include strategy, policies and sites for: Minerals:
  - Sand & gravel working;

- Limestone and ironstone working;
- Recycled & secondary aggregates;
- Rail-head aggregate depots.

#### Waste

- Recycling & composting;
- Other waste treatment;
- Residual landfill + landfill of waste from London;
- For all waste types: Municipal; Commercial & Industrial; Construction & Demolition; Hazardous; Radioactive.
- 5. A Minerals and Waste Development Scheme was agreed in May 2005; this set the following programme of document preparation:
  - Statement of Community Involvement adoption December 2006;
  - Minerals & Waste Core Strategy adoption July 2008;
  - Minerals Sites Document adoption July 2008;
  - Waste Sites Document adoption July 2008.
- 6. The Statement of Community Involvement was prepared to timetable and adopted in November 2006. The Core Strategy and Sites Documents were originally to be prepared in parallel, but the timetable was amended in March 2006 to show preparation of the Sites Documents slightly behind the Core Strategy.

#### **Consultation Documents**

- 7. In 2006/2007 we consulted on:
  - Minerals & Waste Core Strategy Issues & Options consultation paper published June 2006;
  - Minerals & Waste Core Strategy Preferred Options consultation paper February 2007;
  - Waste Site Proposals Issues & Options consultation paper February 2007:
  - Minerals Site Proposals Issues & Options consultation paper April 2007.
- 8. In response to the Core Strategy Preferred Options consultation, the Government Office for the South East (GOSE) advised:
  - the preferred options do not give sufficient spatial direction on what minerals and waste developments will take place where;
  - consequently the Core Strategy is at risk of being found 'unsound' when independently examined;
  - therefore the preferred options should be revised and the consultation repeated; and
  - the Core Strategy should be prepared well ahead of the Minerals and Waste Sites documents (a change from earlier advice).

#### **Risk Management**

9. Through extensive dialogue with GOSE, CLG and the Planning Inspectorate, we sought to establish what a 'sound' core strategy should look like. There was a particular problem over what core strategies should say about locations

- for development in order to be 'sound'. But we were unable to reach agreement and substantial uncertainty remained.
- 10. This uncertainty was reinforced by an apparent wide variation across the country in interpretation of policy and procedures and in advice being given to planning authorities by Government Offices and the Planning Inspectorate. We discovered that many other counties were experiencing similar or worse problems and that a number had decided to repeat, put back or defer work on their MWDFs.
- 11. In 2007 the Government proposed to make changes to the LDF system to make it simpler and clearer but these were not finalised until June 2008. In view of all this, the Cabinet Member for Sustainable Development resolved in January 2008 that formal work on the MWDF be deferred until the situation became clearer.

#### **Revised Regulations and Government Policy**

- 12. The Government published revised Regulations and Policy (PPS12: Local Spatial Planning) on LDFs in June 2008. Key changes to the system are:
  - The consultation process has been simplified and made less prescribed, with discretion given to planning authorities to decide who and how to consult in the preparation of plan documents;
  - There is increased emphasis on preparation of core strategies;
  - 'Strategic sites' for development may now be allocated in core strategies; and site allocation documents should only be prepared if really necessary.
- 13. Over the last two years we have been involved in the Planning Officers Society Minerals and Waste Learning Project. This has enabled sharing of experience with and learning from other authorities. In September 2008 the Planning Advisory Service carried out a diagnostic review of our MWDF. This identified areas where we would benefit from support. As a result, some useful support packages have been provided free of charge through the Planning Advisory Service.
- 14. Given the increase in clarity and understanding of the LDF system that seemed to have emerged by the end of 2008, a revised programme for preparation of the MWDF was agreed by the Cabinet Member for Sustainable Development in December 2008. This included:
  - A focus on preparing the Minerals & Waste Core Strategy, with no timetable set for any sites documents that might also be needed;
  - The inclusion of strategic sites for minerals and waste developments in the Core Strategy, envisaged as covering most site requirements;
  - A revised, November 2011 target for adoption of the Core Strategy. This revised programme has been sent to GOSE for informal comments, prior to formally submitting a revised Minerals and Waste Development Scheme for agreement, but a response is awaited.
- 15. The revised timetable for preparation of the Minerals and Waste Core Strategy is set out in the Annex to this report. It shows that the next main step in the process is consultation on revised preferred options for the Minerals &

Waste Core Strategy. There has been some slippage in this timetable; with engagement and consultation on preparation of options now extending at least until the end of this year and consultation on revised preferred options expected in spring 2010. This may have knock-on implications for the remainder of the timetable.

#### **Current Position**

- 16. There is continuing uncertainty about how to prepare a sound Minerals and Waste Core Strategy. Recent advice from the Planning Inspectorate cautions against including sites in minerals and waste core strategies except in quite limited circumstances. Consequently we are again revising our thinking on the content of the Minerals & Waste Core Strategy. For minerals, it is now likely that the Core Strategy will set out broad strategic locations for mineral working but that actual sites for working will be included in a separate and subsequent Site Allocations document. For waste, sites for strategic waste management facilities may be identified in the Core Strategy, but otherwise it will either set out broad locations and/or locational criteria, with detailed sites being included in a separate and subsequent Site Allocations document.
- 17. A review of the aggregate minerals supply policy in the South East Plan (Policy M3) is currently being undertaken. A new sub-regional apportionment between counties of the quantities of sand & gravel and rock (limestone & ironstone) to be provided for in the region is proposed. The proposal includes a regional figure for sand and gravel that is lower than the Government's new guideline figure for the South East. Following consultation, an Examination in Public was held earlier this month. The Panel's report is expected later this year and the final decision will be made by the Secretary of State. The proposed new apportionment includes slightly lower figures for Oxfordshire, which the County Council has supported. But the outcome is not certain and it is possible that the final figures for Oxfordshire will be higher than existing.
- 18. We are currently preparing spatial strategy options for mineral working in Oxfordshire for the period to 2026. The selected strategy will form the basis of the minerals part of the Minerals and Waste Core Strategy. This work has been discussed with the Minerals and Waste Plan Working Group. Following informal consultations on the options (see paragraph 21) and appraisal of them, a report will be put to Cabinet recommending preferred options. There will be an opportunity for the report to be considered by the Scrutiny Committee before it goes to Cabinet. Public consultation will then be carried out on the preferred options.
- 19. Work on drawing up spatial strategy options for waste is less far advanced. The development of a waste strategy is a more complex task than it is for minerals and consequently is taking longer. In particular, data on waste management is more complex, with more variables and uncertainties. A waste needs assessment is being prepared, to establish the additional waste management capacity that needs to be provided over the plan period to 2026. However the Berkshire Unitary Authorities have recently been forced to withdraw their Minerals and Waste Core Strategy because of problems with data revealed at the examination, which the Inspector indicated would lead to

the document being found unsound. In view of this, we are reviewing the work we have done on this aspect of the evidence base. The proposals for an energy from waste treatment plant to deal with the county's residual municipal waste will be a key element in developing the spatial strategy for waste management in the Core Strategy. When decisions have been made on the planning applications for EFW plants at Ardley and Sutton Courtenay it will be possible to generate spatial strategy options that take this into account.

- 20. We are required to carry out Sustainability Appraisal (SA) of the MWDF. This assessment must take into account social, economic and environmental criteria and should also encompass the requirements for Strategic Environmental Assessment. As the first stage in this process, we have prepared a Scoping Report, which has been published on the County Council website. This provides a framework, including sustainability appraisal objectives, for assessment of the documents that will make up the MWDF. SA should be integrated with the plan preparation process, and the next stage will be appraisal of the spatial strategy options for mineral working.
- 21. There is a strong emphasis in the LDF system on community involvement and consultation at an early stage in the plan preparation process, before documents are published for formal comment. A main plank of community involvement so far has been the Minerals and Waste Stakeholder Forum, comprising about 20 people drawn from: the minerals and waste industries; district councils; parish councils; local action groups; environmental organisations; and statutory bodies. This group was independently facilitated and met 7 times between May 2005 and January 2007. We are now drawing up a programme of consultation workshops and meetings with key stakeholder groups, including: statutory and technical consultees; adjoining authorities; the minerals and waste industries; district councils; parish councils; and environmental and amenity groups. County Council members will be kept informed and will be invited to the district councils meeting. This consultation will be used to inform the selection of preferred options.

#### RECOMMENDATION

22. The Growth and Infrastructure Scrutiny Committee is RECOMMENDED to note the report.

CHRIS COUSINS
Head of Sustainable Development

Background Papers: Nil

Contact Officer: Peter Day, tel. Oxford 815544

October 2009

### Oxfordshire Minerals and Waste Development Framework Revised Timetable for Preparation of Minerals and Waste Core Strategy (July 2009)

Document Title and Status	Brief Description	Chain of Conformity	Commence Preparation	Consult on scope of Sustainability Appraisal (milestone)	Community Engagement & Consultation (Reg. 17 / 25 public participation)	Draft Submission Document or SPD (milestone)	Submit to Secretary of State (milestone)	Independent Examination	Adoption (milestone)
Minerals and Waste Core Strategy Developmen Plan Document	To set out the Council's vision, objectives, spatial strategy and policies; and to identify strategic sites for minerals and waste development; for a period of at least 15 years	Must be in general conformity with Regional Spatial Strategy	Commenced March 2005	April – May 2009	Initial Issues & Options consultations June 2006 (Core Strategy) & Feb/April 2007 (Sites); Initial Preferred Options consultation (Core Strategy) Feb 2007; Further engagement & consultation Nov 2008 – Oct 2009; Revised Preferred Options consultation Jan – Feb 2010	Publish for rep- resentations to be made October 2010	December 2010	Pre-hearing meeting January 2011; Hearings March – April 2011; Inspector's final Report August 2011	November 2011

#### Notes:

- 1. The Statement of Community Involvement was adopted in November 2006 and is therefore not shown here.
- 2. Stages in italics have already been completed.
- 3. Decisions on the need for other Development Plan Documents: Minerals and Waste Detailed Site Allocations DPD or DPDs, and for and Supplementary Planning Documents: Minerals and Waste Development Code of Practice SPD and Restoration and After-use of Minerals and Waste Sites SPD; will be made when preparation of the Core Strategy is further advanced.

### Growth & Infrastructure Scrutiny Committee 28 October 2009

#### **Work Programme Update**

Growth	& I	nfrastructure
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LTP3 task group: update at each meeting with a full report to Spring 2010 meeting.

The Council's policy on archaeological remains in respect of planning applications: Question and answer session.

<u>Biodiversity</u>: Question and answer session.

<u>Park & Ride</u>: Question and answer session.

The Council's approach to reducing its carbon footprint: Select Committee.

### Growth & Infrastructure Scrutiny Committee

#### October 2009

**LTP 3 Working Group** - update at each meeting. with a full report to Spring 2010 meeting

Biodiversity - Q&A
The Council's policy on
archaeological remains in respect of
planning applications - Q&A
Park & Ride - Q&A

They will also receive quarterly progress reports on the **capital infrastructure process**.

#### **Spring 2010**

LTP 3 Working Group - full report.

#### Spring/Summer

Council's approach to reducing its carbon footprint - Select Committee.

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